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Spatial-Temporal Evolution and Classification of Marginalization of Cultivated Land in the Process of Urbanization

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Abstract: Marginalization of cultivated land, resulting from rapid urbanization, exists as an important form of land use change, and represents a new research direction in land-use and land-cover change (LUCC). This article proposes a classification of such marginalization on the basis of elasticity of input and income, categorizing marginalization of cultivated land as either policy-induced (PIM), nature-induced (NIM) or economy-induced (EIM) marginalization. These classifications are further explored as either positive or negative marginalization, depending on whether the land is transformed from or into cultivated land. This innovative framework is applied to analyses of marginalization in Lianjiang County, located in southeastern coastal China. This research analyzes characteristics of spatial-temporal evolution of categories of marginalization of cultivated land using 3D kernel density methods. Significant findings point to spatial-temporal processes and driving forces of marginalization, including: (1) Concentrations of positive (P-PIM) and negative (N-PIM) policy-induced marginalization both occur and agglomerate in separate spaces, with the former mainly in the southeastern portion of the county and the latter in the northwest. (2) By contrast, patterns of positive (P-NIM) and negative (N-NIM) nature-induced marginalization complement each other in space - N-NIM tends to be more discrete in areas with P-NIM aggregations, and vice versa. (3) Finally, areas with aggregations of positive (P-EIM) and negative (N-EIM) economy-induced marginalization overlap. The research suggests that relevant land use policies should be formulated in response to these characteristics of cultivated land marginalization so as to address marginalization of cultivated land, especially as associated with rapid urbanization.

Keywords: marginalization; cultivated land; elasticity; spatial-temporal; urbanization; kernel density

1 Introduction

Cultivated land exists as a non-renewable natural resource, limited in quantity and relatively stable in quality (Deng et al., 2006), with protection and utilization of such land highly correlated with both industrialization and urbanization (Xu et al., 2015). Extensive separation of agricultural

producers and their land commenced in England with the enclosure movement of the 16th and 17th centuries (Neeson, 1994), with of marginalization of cultivated lands following. The end of the second industrial revolution in the 19th century marked a gradual weakening of the importance of agricultural production to national economic growth, with its formerly dominant position replaced by industry and commerce. As part of this shift, large amounts of cultivated land were withdrawn from grain production and permanently converted to industrial and commercial uses (Wu et al., 2014). Contemporary patterns of rapid urbanization and population growth, in tandem with widespread destruction of cultivated land and declines in the rural labor force, elevate problems of marginalization of cultivated land in developing countries among academics worldwide.

As a developing country with a large population and cultivated land under threat from rapid urbanization, China faces a number of challenges to its food security. Aside from urbanization, other factors, including Chinese farmers' unwillingness to participate in food production, seasonal and permanent abandonment of cultivated land (Li et al., 2015), and acceleration of non-agriculturalization of cultivated land pose serious threats to national food security. Further, these shifts undermine ecological balances, strongly impact upon China's agricultural sustainable development, and even shrink the foundation for social stability (Zhang et al., 2009). In 2014, China's per capita arable area was only about one third of the world average. Globally, China's cultivated land accounts for 8.69% of the total area of cultivated land, while needing to feed 18.86% of the world's population (Grădinaru et al., 2015; Lyle et al., 2015). Forecasts indicate that China's population will peak in 2030 (Wu et al., 2016), however its cultivated land continues to decrease. As such, addressing the marginalization of cultivated land is central to resolving problems of food security and agricultural productivity, as well as ensuring futures for farmers within society.

Previous research on the marginalization of cultivated land often does not approach the problem at a theoretical level, with studies relying on varying methodology and occurring in relatively scattered locations (Brouwer et al., 2008; Kang et al., 2013). Further, there are deficiencies in definitions of marginalization, and acknowledged opportunities for improvement and innovation in research method and outcomes in this area (Milbrandt et al., 2014; Zhang et al., 2012). This research endeavours to remedy two problems: the first being a lack of a scientific and systematic classification standard for types of marginalization of cultivated land, grounded in an appropriate theoretical basis; and a deficit of quantitative research and spatial-temporal analyses of the marginalization of cultivated land.

Towards these ends, the research classifies marginalization of cultivated land relying upon the elastic theory of income-input to differentiate policy-induced (PIM), nature-induced (NIM) and economy-induced (EIM) marginalization. Application of this schema to a land-use and land-cover dataset from Lianjiang County, China, allows for exploration of the internal logical relationships

of the different types of cultivated land marginalization, identification of the manifest forms of marginalization, and specific reference to various marginal lands using 3D kernel density analysis. Relying upon review of such spatial-temporal evolution of cultivated land marginalization, the paper provides theoretically grounded policy recommendations for improvement of the sustainable utilization of cultivated land, towards guaranteeing national food security and maintaining social stability in the face of rapid urbanization.

2 Theoretical framework and methodology

2.1 Theoretical exploration of research on marginalization of cultivated land

2.1.1 Definition and classification of marginalization of cultivated land

Marginalization of cultivated land exists as the processes and patterns of continuously decreasing net income associated with cultivated land utilization. As marginalization occurs, gains associated with production gradually decline so as to be insufficient to cover costs (Liu and Li, 2006), which can also be expressed as food economic production capacity of less than or equal to 0 (Bao, 2014). The extent of responsiveness of income with change in the price is not always the same. The income for a grain product can be elastic or inelastic, depending on the rate of change in the income with respect to change in input of a grain product. This research has classified the marginalization of cultivated land into perfectly inelastic, lack of elastic and elastic based on the elastic theory of input and income. As there has a battery of factors (e.g., political competition among local governments, central government controls, local endowments) that can affect the elasticity, the types of elastic and lack of elasticity are in the form of curves, rather than straight line.

(1) An income-input elasticity of zero ($e = 0$) represents perfectly inelastic (Figure 1), wherein variable inputs do not result in changes in income (Sun et al., 2016). Under such conditions, proceeds from food production will remain unchanged or may reduce to nil even if there is an increase in various production factors considered as an increase in investment (Sabatelli, 2016). In other words, input of grain production factors will not affect the income of grain production in this land parcel or the food production income there will be zero. As a consequence of urban expansion policies, vast acreages of cultivated land are turned to construction land and are

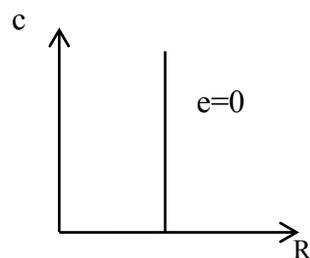


Figure 1 Perfectly inelastic

removed from grain crop production, which means the inelasticity of income-input. When $e=0$, marginalization of cultivated land is described as policy-induced marginalization (PIM).

(2) Where the absolute value of income-input elasticity is less than one ($|e| < 1$), income is described as lack of elasticity. As Figure 2 illustrates, increases in incremental input are not met by increases in incremental income of similar magnitude. Although inputs of production factors have been increased, they still have limited contribution to the production of cultivated land. For instance, economic production capacity of cultivated land will always be limited by gradient, soil conditions and water sources. Consequently, the income-input of this land is inelastic; resulting in

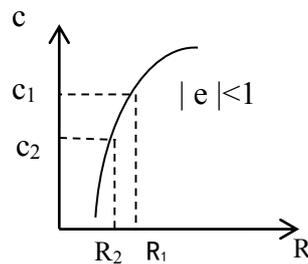


Figure 2 Lack of elasticity

either further abandonment of the land or its return to forestry. Either way it is no longer farmed for food production. Marginalization of cultivated land is referred to as nature-induced marginalization (NIM) if $|e| < 1$.

(3) When the absolute value of income-input elasticity exceeds one ($|e| > 1$), variable inputs result in amplified changes in income, and income is said to be elastic (Sun et al., 2016). For example, a 1% shift in inputs results in changes of income in excess of 1% (Sabatelli, 2016). As seen in Figure 3, a small increase in input s from c_2 to c_1 results in a relatively large increase in income from R_2 to R_1 . Increasing inputs of production factors can make tremendous contribution to economic production of cultivated land. For instance, with only a small investment, high quality cultivated land produces considerable grain yield. However, when high quality cultivated land is used to grow other food and non-food crops (e.g., vegetables, fruits, flowers, plants, medicinal materials), the net economic income may far surpass that associated with food. This economic

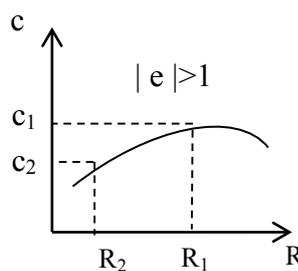


Figure 3 Elasticity

advantage may drive some cultivated land to be converted to other farmland types, removing it from food production. Under conditions where $|e| > 1$, marginalization of cultivated land can be said to be economy-induced marginalization (EIM).

2.1.2 Internal logic relations and spatial manifestation forms of marginalization of cultivated land

Each form of marginalization can be further classified as either positive or negative, with positive marginalization removing cultivated land from grain production, and negative marginalization returning previously cultivated land to grain production. When cultivated land undergoes urban development, the land is removed from grain production and its economic grain production capacity goes to zero. In this instance, the physical essence of the land has changed as a result of positive policy-induced marginalization (P-PIM). Where P-PIM lands are later reclaimed for grain production, negative policy-induced-marginalization (N-PIM) occurs. Positive nature-induced marginalization (P-NIM) describes the abandonment or return to non-grain production (e.g., silviculture) of crop lands as a consequence of limited economic grain production capacity attributed to changed conditions (e.g., gradient, soil conditions, water resource availability, or temperature) which may be associated with anthropogenic activities and or climactic variation. When interventions (e.g., terracing, fertilization, irrigation) bring about improvements to land conditions, these lands may be returned to production and are considered to have undergone negative nature-induced marginalization (N-NIM). Finally, increases in capital inflows into non-grain agricultural production sectors can result in positive economy-induced marginalization (P-EIM), wherein land is converted to crops with stronger economic production capacity. Under-investment in labor, capital and technology can also result in P-EIM of food crop lands. Similarly, increases in investments can improve the economic production capacity of P-EIM land, transforming it into N-EIM land.

This research employs a simple taxonomy of marginalization, wherein each variable describes transformation of land from one state to another as follows: (1) P-PIM as the urbanization of cultivated land, and N-PIM as the return of urban land to cultivated use; (2) P-NIM as the disuse of cultivated land, and N-NIM as the cultivation of previously unused land, with waterbodies and intertidal zones excluded in both instances; and (3) P-EIM as de-intensification of the cultivation of land to orchards and silviculture, and N-EIM as the return of orchards and silviculture to cultivated land.

$$k(x) = \begin{cases} 3\pi^{-1}(1 - x^T x)^2 & \text{if } x^T x \leq 1 \\ 0 & \text{otherwise} \end{cases} \quad (3)$$

3. Research area and data sources

Urbanization in China increased in speed following the initiation of the reform and opening policy. By the end of 2015, 56% of the total population lived in urban areas, a dramatic increase from 26% in 1990. China's southeastern coastal region, as shown in Figure 5, is among the country's most developed area. Much of the region's high-quality cultivated land has been converted for urban use, withdrawing it from production of grain, in the process of rapid urbanization. Recent economic development in the region has diversified employment opportunities, and the opportunity cost of non-agricultural employment is extremely low, tempting farmers to consider exiting agricultural employment. Further, young adults within the rural portions of the region do not have much enthusiasm to engage in grain production, such that they leave land uncultivated (Zhong et al., 2011). These are all incentives for the marginalization of cultivated land.

Lianjiang County (1,193 km² or 119,300 hectares (ha)) is located on the eastern coast of the Fujian Province as shown in Figure 5. The county is dominated by mountains and hills which cover over 70% of its land (Chen, 2014). These steep, complex and varied landforms occur in the northwest, while lowlands are concentrated in the southeastern portion of the county. Cultivated land occurs throughout the county as Figure 5 shows. Yield of these lands varies, however, with high (3,285.9 ha), middle (7,393.2 ha) and low yield land (5,750.3 ha) accounting for 20%, 45%, and 35% of gross cultivated land, respectively. Pressures of constant national economic development and population growth within Lianjiang County drive various construction works and consequently loss of cultivated land. Contradictions between urban encroachment on cultivated land and protection of cultivated land are becoming increasingly acute with significant PIM risk. The natural geographical position of Lianjiang County yields a diverse landscape with more mountainous area and less plain area, more slope cultivated land and less high quality cultivated land. The influence brought by natural environment results in frequent ecological detriment and disaster, which will cause NIM risk. After the adjustment of agricultural structure in Lianjiang County and the ever growing demand of urban residents for flowers and plants, vegetables and fruits, farmers are motivated to shift to nonfood agricultural production. Partial cultivated land are subject to the transformation to orchards and woodland, which indicates an EIM risk.

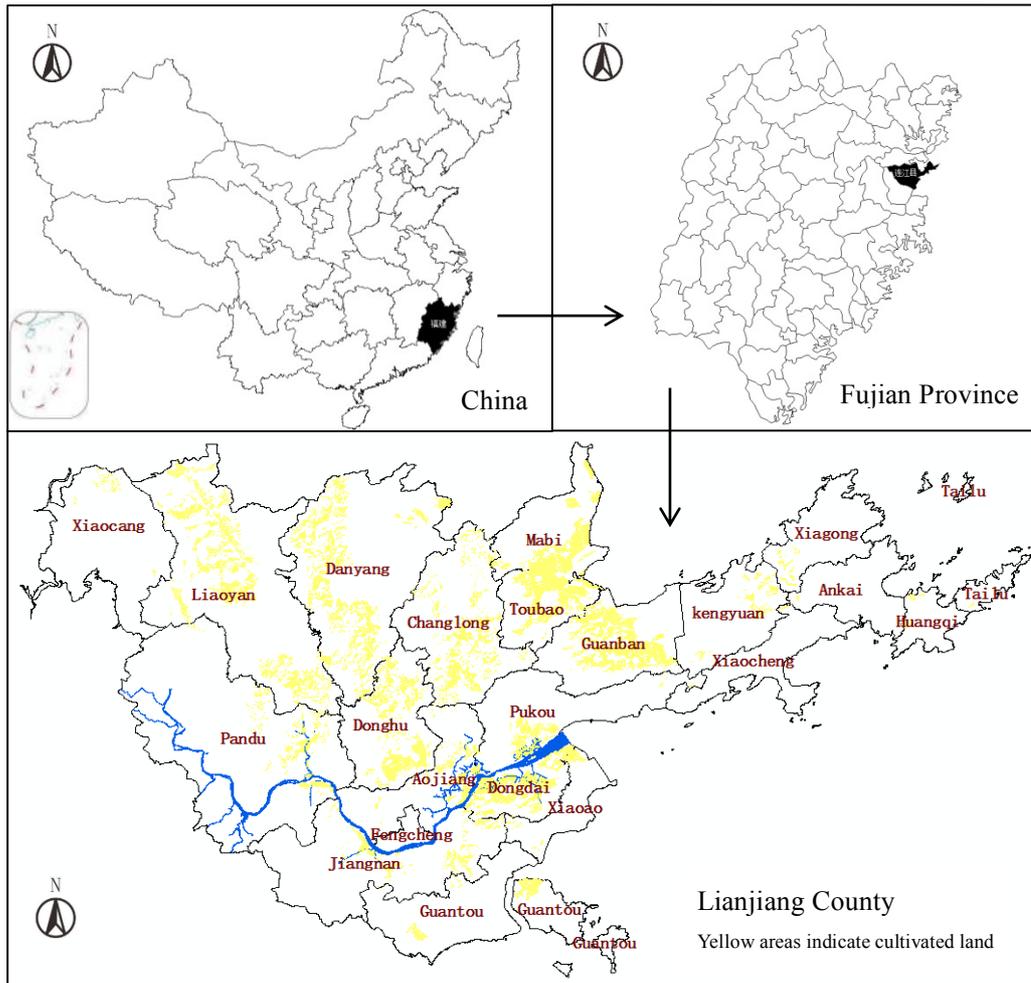


Figure 5 Geographical Location of Lianjiang County

This research examines Lianjiang remote sensing data acquired in 1992, and land use data in shapefile format in 2012 to facilitate examination of marginalization of cultivated land. According to the land use types in 2012 land use data, we classified the 1992 remote sensing data into six land use types: cultivated land, orchards, woodland, grassland, construction land and unused land, which, through further calculation, could obtain the areas of these six land use types. The 2012 data, provided by the Land and Resources Bureau of Lianjiang County, is used as a representation of current land use.

4 Research results

4.1 Characteristics of spatial-temporal evolution of Policy-Induced Marginalization (PIM)

(1) Spatial-temporal evolution of Positive Policy-Induced Marginalization (P-PIM)

Comparative analyses of the land use data for 1992 and 2012 indicates that Lianjiang County has 1,530.12 ha of P-PIM cultivated land, or land that has been transformed from cultivation into urbanized use. This transformation confirms other observations of development trends in the county. As Figure 6 shows, P-PIM cultivated land is highly concentrated in the central town of

Fengcheng, with some satellite development occurring in other towns as described below. This pattern matches expectations associated with development direction in China, with initial focus on key towns with the expectation that such development will then drive subsequent development of other surrounding towns.

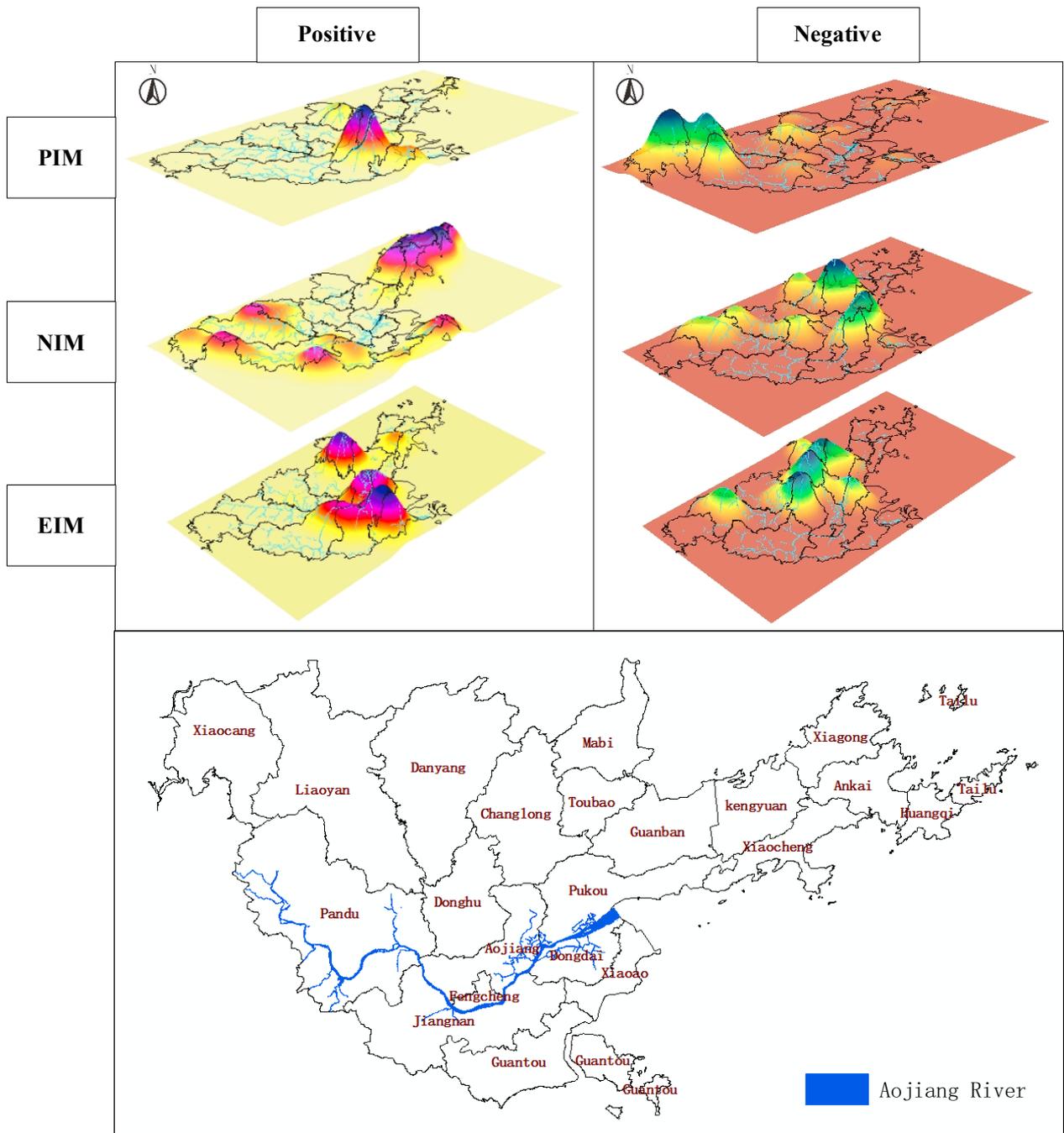
The large, pronounced bulge in the 3D kernel density as mapped in Figure 6 corresponds to the location of the town of Fengcheng, demarcating a concentration of cultivated land converted to urbanized use. The magnitude of the bulge indicates that the town has the highest concentration of P-PIM cultivated land in the county. Urbanization in and around Fengcheng has expanded its administrative region from 300 to 800 ha between 1992 and 2012, a 270% increase. This is not surprising as Fengcheng exists as both the seat of government and the political, economic and cultural center of the county. Recent, rapid development along the banks of the Aojiang River has resulted in widespread conversion of cultivated land to urban use along both sides of the river.

Four smaller bulges can also be seen in the mapping of P-PIM in the county – they are roughly distributed in a north-south axis associated with the towns of Guantou, Mabi, and Pukou. The speed of the economic development of these three towns is in excess of that for the county as a whole. P-PIM within these areas covers over 100 ha.

(2) Spatial-temporal evolution of Negative Policy-Induced Marginalization (N-PIM)

Whereas P-PIM is concentrated in the mid-section of the county, N-PIM (309.12 ha) occurs primarily in the northwest of Lianjiang County, with a comparatively small concentration of N-PIM cultivated land in the central town of Changlong. Mapping of the 3D kernel density of N-PIM cultivated land (Figure 6) indicates three pronounced bulges located in the northwestern towns of Xiaocang and Liaoyan. Xiaocang has a greater concentration of N-PIM cultivated land (~100 ha) than any other town in the county, and is home to one-third of its total N-PIM cultivated land area.

Levels of economic and social development in the towns of northwestern Lianjiang County are depressed relative to the rest of the county. Multiple major development and reclamation projects have occurred in the area, wherein land is reclaimed for cultivation with centralized settlements established to stimulate local economic and social development, replacing scattered rural settlements. The towns of Xiaocang and Liaoyan have been primary targets for such reclamation, with expectations that the new cultivated land will bring a considerable economic income to the area.



Note: the height of bulge represents the density of marginalization and all maps are rotated to the same extent

Figure 6 Comparison of 3D kernel density among different types of marginalization

4.2 Characteristics of spatial-temporal evolution of Nature-Induced Marginalization (NIM)

(1) Spatial-temporal evolution of Positive Nature-Induced Marginalization (P-NIM)

There are 395.11 ha of P-NIM cultivated land in Lianjiang County. The generation of P-NIM cultivated land is based on the local natural environment characteristics and attributed to the anabatic influence of human activities. The cultivated land salinization is serious in east coastal area of Lianjiang County due to the marine corrosion especially on partial islands and the affected cultivated land thereby covers an area of 55.23 ha. The cultivated land is always subject to a low

grain yield and most of them are distributed in the islands far away from the mainland. After the island residents' moving and dwelling from the islands to the inland of Lianjiang County, some of the local cultivated land has been abandoned to form the P-NIM cultivated land.

As seen in the mapped 3D kernel density of P-NIM (Figure 6), there are five obvious bulges, with extreme aggregation occurring among the coastal towns of Huangqi, Tailu and Ankai. Land salinization is a significant issue in these areas, reducing suitability for crops. Additionally, out migration of the local population from this part of the county has resulted in dereliction of use of cultivated lands. In the islands of Ankai Town in particular, 5.2 ha of cultivated land can be classified as P-NIM cultivated land, constituting over 25% of the total area of the islands. The magnitude of the 3D kernel density bulges can be attributed to the combination of the relatively small area along with the number of aggregated plots subject to P-NIM.

P-NIM cultivated land also occurs in aggregations of lesser magnitude in the western portion of Lianjiang County. Land cultivation is primarily concentrated in the relative lowlands of this otherwise mountainous part of the county. Steep gradients in this area make it unsuitable for large-scale mechanized farming, such that farmers may decide to abandon cultivation. Further, human activities (e.g., mining, dredging and earth cutting for brick-making) spur anthropogenically induced "natural" disasters such as landslides and debris flows, which add to the large area of P-NIM cultivated land in the western part of the county.

(2) Spatial-temporal evolution of Negative Nature-Induced Marginalization (N-NIM)

Lianjiang County has 209.22 ha of N-NIM cultivated land. Lianjiang County's land consolidation planning indicates that by 2020 renovated farmland shall increase to 8,650.08 ha, with cultivated land potential increased by 605.51 ha, yielding an average potential coefficient of cultivated land increase of 7%. Under the plan, high-level farmland construction will covers an area of 5,733.33 ha. Most of the high-level farmland construction projects are located in the middle portion of the county. In this area, environmental factors which previously made the land unsuitable for cultivation have been addressed, improving what was otherwise abandoned or unused lands into high-level farmlands.

As seen from the 3D kernel density of N-NIM (Figure 6), there are two obvious bulges and four slight bulges. The towns of Mabi and Guanban exhibit the greatest most aggregations of N-NIM lands, but not the highest densities of such. An investigative report on the suitability of reserve resources for tideland reclamation in Lianjiang County indicates that there are 4,681.46 ha of tideland region in these towns, with 801 ha suitable for farming after reclamation. Land reclamation projects are underway in this area, resulting in the significant concentration of N-NIM cultivated land shown in Figure 6.

Other bulges are mainly aggregated in the northern portion of the county, where land reclamation projects of varying degree and scope are being undertaken. An obvious bulge at the town of Dongdai in the eastern portion of Lianjiang County represents a small (4.93 ha) area of N-NIM cultivated land which is highly concentrated with a higher aggregation degree. It follows that the characteristics of spatial distribution of N-NIM cultivated land in Lianjiang County are closely related to local farmland renovation, especially the implementation of high-level farmland construction projects. Areas with more concentrated high-level farmland construction projects will have more obvious N-NIM, as will coastal areas of tideland reclamation.

4.3 Characteristics of spatial-temporal evolution of Economic-Induced Marginalization (EIM)

(1) Spatial-temporal evolution of Positive Economic-Induced Marginalization (P-EIM)

Spatial distribution of P-EIM cultivated land (459.12 ha) within Lianjiang County is closely related to economic development and urbanization patterns within the county. Expansion of development along the banks of Aojiang River has rapidly increased the economic benefit to be gained from nonfood production of otherwise high quality cultivated land. Urban residents' desires for increased living standards and transportation conditions exacerbate the problem, with shifts of agricultural production away from food. For example, the economic benefit to be gained from flower and fruit cultivation is much higher than that associated with grain crops planted on the same land. According to the investigation launched in Lianjiang country, the annual net income of grain farmers is RMB10,000 Yuan, while flower and fruit crops yield incomes in excess of RMB100,000 Yuan. These trends in profit cause capital to flow among different agricultural production sectors, and also across multiple industries. This movement leads to a relative reduction in capital allocated for food production and land use consequent insufficient utilization of high quality cultivated land for food production, and an overall decrease in grain yield.

As seen from 3D kernel density of P-EIM (Figure 6), there are four comparatively obvious bulges and one slight bulge, among which three bulges are distributed around the town of Fengcheng. Cultivated lands formerly used for food production have been converted to orchards and woodlands to meet urban demands for fruit and flowers. According to statistics, 25 vegetables and fruits planting have been increased in Lianjiang County since 1992 and 16 of them are distributed in the surrounding area of Fengcheng Town, which is the primary cause of bulges assembled in Fengcheng Town as indicated in figure of 3D kernel density of Lianjiang County. Similar levels of economic development can be observed in the town of Mabi, where some contiguously connected high quality cultivated land to the south of town is used for planting tea, vegetables, and melons. The phenomenon of P-PIM cultivated land aggregation is not observed in the mountainous and hilly lands in the west of Lianjiang County. Cultivated land in these areas is not suitable for cultivation of flowers, vegetables and tea due to both its lower land quality and its

unsuitability for large-scale mechanized production. Distance from urban centers and availability of transport further reduces this area's suitability for these cash crops. Farmers who wish to sell fruits and flowers planted in this region would need to walk for several hours to reach the local market, prohibiting large-scale transactions.

(2) Spatial-temporal evolution of Negative Economic-Induced Marginalization (N-EIM)

There are 634.12 ha of N-EIM cultivated land in Lianjiang County, predominantly in the county's north-central region and closely associated with the development of high-level basic farmland construction. This region has low relief with large areas of contiguous and agglomerated cultivated lands. Some scattered orchards, woodland, vegetable greenhouses have been renovated into basic farmlands, expanding the original contiguous cultivated land to meet requirements for high-level farmland construction. High-level farmland construction in the town of Liaoyan covers an area of 354.79 ha, incorporating an increase of 44.09 ha, while similar development in the town of Danyang Town encompasses 383.76 ha with 39.80 ha of newly increased cultivated land.

As seen from 3D kernel density of N-EIM (Figure 6), there are three comparatively obvious bulges and three slight bulges mainly assembled in the towns of Toubao and Danyang in the north of the county. These towns have an urgent need for increased cultivated land. In Toubao, rapid economic development requires transformation of cultivated land to construction land, which results in an urgent need to supplement cultivated lands through the conversion of forest and orchards. By contrast, Danyang has a relatively large amount of cultivated land and is undergoing relatively slower economic development. These conditions prompt conversion of orchards and woodland with weak economic production capacity into the cultivated land. The town of Pandu, located in western Lianjiang County, possesses the highest amount of N-EIM cultivated land, but it has no obvious bulges. Research suggests that this may be attributed to the scattered distribution of plots used for planting fruits, vegetables and tea in this hilly and mountainous area. Therefore, according to the 3D kernel density analysis, the western part of the county does not present an obvious phenomenon of N-EIM cultivated land aggregation.

5 Conclusion and discussion

In classifying China's cultivated land marginalization into policy-induced (PIM), nature-induced (NIM) and economy-induced (EIM) based on theories of income-input elasticity and the subsequent spatial-temporal analyses, this paper addresses a number of previous issues in this area of research. From this, and the empirical research findings of the study, the following policy suggestions are offered to effectively minimize cultivated land marginalization:

(1) The promotion of the economical and intensive use of land, with strict control of cultivated land occupied by construction land, is likely to help address policy-induced marginalization of

cultivated land and prevent the loss of high quality cultivated land. This could be furthered by improving the intensity of urban construction land, strengthening the reconstruction of the old city, raising the population carrying capacity and economic creativity of the old city and strictly controlling the amount of newly increased construction land. The redevelopment of village and town construction land and improving the intensity of rural construction land should also help reduce further loss. There are currently many “hollow villages” in China where the rural construction land is underutilized, which suggests that reclamation of rural construction land will be an effective way of increasing the amount of cultivated land, while the reclamation of village and town construction land would also help facilitate the contiguous scale of cultivated land management. Moreover, there needs to be an increase in soil fattening and a stable improvement in cultivated land quality by land reclamation as a means to reducing physical marginalization.

(2) Efforts need to be directed towards the scientific development of farmland renovation practices, and in the recruitment and retention of additional labor force for agricultural production to resolve nature-induced marginalization of cultivated land. Measures also need to be taken to bring about a comprehensive improvement in the water, farmland, roads, woods and villages in rural areas and practically increase the effective area of rural cultivated land, improve cultivated land quality and increase its utilization by farmland renovation, including the consolidation of scattered plots to better adjust farmland structure; soil amelioration to improve the cultivated land quality; reclamation of damaged land and waste land; terrace building in mountainous and hilly land areas and remediation of waters for aquaculture; reclamation of decertified and salinized land to recover its fertility; vitalization of stocks and cleaning up idle land. The agricultural production workforce also need to be guaranteed, especially in rural areas with a relatively poor natural environment, where there is insufficient agricultural labor force for land reclamation and food production as, whenever there is a decline in the labor force of these areas, natural marginalization will most likely soon appear.

(3) Finally, agricultural subsidy needs to be enhanced and farmers’ income associated with grain production assured to minimize the economic marginalization of cultivated land and provide sufficient motivation for the farmers in its effective utilization, improvement in quality and increased agricultural output and intensity of farmland use. The current agricultural subsidy policy being mainly based on the area of farmland contracted by the farmers, needs to take into the utilization of land into consideration, including the cultivated land's production efficiency, sown area, plantation structure and multiple crop index to increase the farmers’ grain-growing area and alleviation of cultivated land marginalization.

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